

**MINUTES of the Ordinary Meeting of the Horsham Rural City Council held in the Municipal Chambers, Civic Centre, Horsham at 5.30pm on 22 October 2018.**

**1. PRESENT**

Cr Pam Clarke, Mayor; Cr Alethea Gulvin, Cr Josh Koenig, Cr Les Power, Cr David Grimble, Cr Mark Radford, Cr John Robinson

**ALSO IN ATTENDANCE:**

Sunil Bhalla, Chief Executive Officer; Graeme Harrison, Director Corporate Services; Angela Murphy, Director Development Services; Kevin O'Brien, Director Community Wellbeing; John Martin, Director Infrastructure; Kerrie Bell, Manager Governance and Information Management; Sue Frankham, Governance Officer; Robert Somers, Media and Communications Officer

**2. OPENING**

The Prayer and Acknowledge of Country Statement were read by the Chairman, Cr Clarke.

**3. PRAYER**

Almighty God, we pledge ourselves to work in harmony for, the social, cultural and economic well-being of our Rural City. Help us to be wise in our deliberations and fair in our actions, so that prosperity and happiness shall be the lot of our people. AMEN

**4. ACKNOWLEDGEMENT OF COUNTRY STATEMENT**

The Horsham Rural City Council acknowledges the five Traditional Owner groups of this land; the Wotjobaluk, Wergaia, Jupagalk, Jaadwa and Jadawadjali people. We recognise the important and ongoing place that all Indigenous people hold in our community.

We pay our respects to the Elders, both past and present, and commit to working together in the spirit of mutual understanding and respect for the benefit of the broader community and future generations.

**5. WELCOME**

Chairman, Cr Clarke welcomed those in attendance to the Council meeting.

The Mayor advised the gallery that the Council meeting will be recorded to maintain an audio archive.

Diana McDonald	David Bowe	Gareth Hiscock	Georgia Hiscock
Michael Ryan	Owen Hughan	Michael Ryan	Kath Dumesny
Ben Consedine	Gillian Vanderwaal	Ron Goudie	Sue Goudie
Gary Aitken	Neil Hiscock	Brenda Harrison	Kyle Harrison
Paul Holmes	Yasmin Shine	Andrew Harrison	Sarah Harrison
Bev Bell	Fletcher Mills		

**6. APOLOGIES**

NIL

**7. LEAVE OF ABSENCE REQUESTS**

NIL

**8. CONFIRMATION OF MINUTES**

Moved Cr Radford, Seconded Cr Robinson that the minutes emanating from the Ordinary Meeting of the Horsham Rural City Council held in the Municipal Chambers, Civic Centre, Horsham at 5.30pm on 16 July 2018 and 24 September 2018 be adopted with the following amendment to 16 July 2018 minutes:

- Page 25, agenda item 10.3 Frequency of Council Meetings – Cr Radford is listed twice in a Division (remove second entry)

**CARRIED****9. CONFLICTS OF INTEREST****Disclosure of Interest and Declarations of Conflict of Interest.**

A Councillor who has a conflict of interest and is attending the Council meeting must make a full disclosure of that interest.

(a) by either –

- advising the Council at the meeting of the details required under paragraphs (b) and (c) immediately before the matter is considered at the meeting; or
- advising the Chief Executive Officer in writing of the details required under paragraphs (b) and (c) before the meeting; and

(b) classifying the type of interest that has given rise to the conflict as either –

- a direct interest under 77B; or
- an indirect interest and specifying the particular kind of indirect interest under:

Section 78 – close association

Section 78A – financial interest

Section 78B – conflicting duties

Section 78C – receipt of an applicable gift  
Section 78D – consequence of becoming an interested party  
Section 78E – impact on residential amenity; and

- (c) describing the nature of the interest; and
- (d) if the Councillor advised the Chief Executive Officer of the details under paragraph (a)(ii), the Councillor must make a disclosure of the class of interest only to the meeting immediately before the matter is considered at the meeting.

#### Members of Staff

Under Section 80C of the Local Government Act 1989, officers or people engaged under contract to the Council providing a report or advice to Council must disclose any conflicts of interests in the matter, including the type of interest.

Cr Koenig declared a Conflict of Interest, under Section 79(2)C at Item No 11.1. Cr Koenig is Acting Chief Executive Officer of Uniting Wimmera.

Cr Clarke declared Conflict of Interest, under Section 79(2)C at Item 16.1. Cr Clarke's husband is a part owner of the Horsham Squash Courts.

#### Suspend Standing Orders

**Moved Cr Koenig, Seconded Cr Gulvin that Standing Orders be suspended for Tidy Towns award presentations.**

**CARRIED**

The time being 5.33pm, the Council meeting was suspended.

Mayor, Cr Pam Clarke presented Tidy Towns awards to the following recipients:

- Ron and Sue Goudie and Catherine Wall – The Wimmera River Experience, Clean Beach/Waterways Award Winner, Horsham Tidy Towns Committee
- Ben Consedine, Pump Track, Community Government Partnership Award Finalist, Horsham Rural City Council, Horsham Apex Club 15, Wimmera Catchment Management Authority and the Wimmera River Improvement Committee
- Andrew Harrison, Young Leaders Award (under 25) Highly Commended.

The Mayor acknowledged Gary Aitken and the Wimmera River Improvement Committee for their excellent work along the Wimmera River, in particular the Anzac Pedestrian Bridge.

The Mayor also congratulated Dimboola, who was awarded the 2018 Tidy Town's Sustainable Community of the Year.

**Resume Standing Orders**

**Moved Cr Grimble, Seconded Cr Power that Standing Orders resume.**

**CARRIED**

The time being 5.38pm, the Council meeting resumed.

**10. PUBLIC QUESTION TIME**

NIL

**11. OFFICERS REPORTS****11.1 SUPPORT AND SAFETY HUBS (ORANGE DOOR)**

**Cr Koenig declared a Conflict of Interest, pursuant to Section 79 of the Local Government Act, 1989 in respect to Item No. 11.1 and left the Council Chamber at 5.40pm.**

**Author's Name:** Kevin O'Brien

**Director:** Kevin O'Brien

**Author's Title:** Director Community Wellbeing

**File No:** F08/A09/000004

**Department:** Community Wellbeing

**Officer Declaration of Interest**

No officer involved in the preparation of this report has any conflicts of interest.

**Status:** Information classified confidential in accordance with Local Government Act 1989 – Section 77(2)(c): Yes No **Reason:** Nil

**Appendix**

Nil

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**Purpose**

To inform Council of the roll out of the Support and Safety Hubs (Orange Door) throughout Victoria and to seek Council support to advocate for a Support and Safety Hub for Horsham.

**Summary**

- The establishment of the Support and Safety Hubs was a key recommendation of the Royal Commission into Family Violence and the Roadmap to Reform as part of a long-term plan to end family violence in Victoria and help better support and protect vulnerable children. It is expected that hubs will be established and operational across all 17 Department of Health and Human Services (DHHS) Local Areas by 2021.
- The family violence incident rate in Horsham Rural City Council (HRCC) per 100,000 of population (1 July 2016-June 30 2017, 2470.6 per 100,000) is the 7th highest in the State. HRCC has consistently had the highest rate of family violence incidents in the Grampians Region (2011 to 2017).
- It is understood that there may be only one Support and Safety Hub in the Western District which may be located in Warrnambool. This is a significant issue for the Wimmera. Considering the size of the DHHS Western District Area there should be two hubs.

**Recommendation**

That Council write to the following to advocate for a Support and Safety Hub for Horsham:

1. Hon Natalie Hutchins, Minister for the Prevention of Family Violence
2. Hon Gavin Jennings, Special Minister of State
3. Hon Jill Hennessey, Minister for Health
4. Emma Kealy, Member for Lowan and Shadow Minister for Country Health
5. Joshua Morris, MLC for Western Victoria
6. James Purcell, MLC for Western Victoria
7. Hon Jaala Pulford, MLC for Western Victoria
8. Gayle Tierney, MLC for Western Victoria
9. Georgie Crozier, Shadow Minister for Families and Children, and Prevention of Family Violence
10. Hon Mary Wooldridge, Shadow Minister for Health.

**Moved Cr Power, Seconded Cr Gulvin that the recommendation be adopted.**

**CARRIED**

**Cr Koenig returned to the Council Chamber at 5.50pm.**

## **Report**

### **Background**

Support and Safety Hubs, known as The Orange Door, help women, children and young people experiencing family violence and families who need support with the wellbeing and development of their children.

They help connect people directly to services and provide a coordinated response to a range of different needs, and where required a whole-of-family response, including holding perpetrators to account.

As well as giving women, children and families the help they need to stay safe, hubs are equipped with the training and tools to know more about the perpetrator. They are able to better assess risk and have the expertise to engage perpetrators to challenge and change their behaviour.

The establishment of the Support and Safety Hubs was a key recommendation of the Royal Commission into Family Violence and the Roadmap to Reform as part of a long-term plan to end family violence in Victoria and help better support and protect vulnerable children.

Family Safety Victoria is establishing the hubs in partnership with government and community service organisations. The initial roll-out of hubs' physical locations is across four launch sites in Barwon, Bayside Peninsula, Mallee and North Eastern Melbourne areas.

The hubs represent a major change in the way specialist family violence, family and children services and general services such as doctors, schools and hospitals are coordinated and connected to better respond to family violence and vulnerable children.

Over time a complete access network will be established and people will be able to access hubs how they want, when they want, in a way that is safe.

The hubs' network is designed to be safe, inclusive and welcoming for all Victorians.

The hubs will fundamentally change the way we work with women, children and families, by providing:

- a more visible contact point so that people know where to go for support
- help for people to understand and identify family violence and child wellbeing issues
- a better understanding of risk, and plans to manage risk
- specialist expertise in working with women, children and men
- an approach across the spectrum of prevention, early intervention and response
- connection and coordination – the hubs do some of the hard work for people to ensure they can access the right services

**Discussion**

Horsham Rural City Council's (HRCC) 2017-2021 Health and Wellbeing Plan aim is to protect, improve and promote public health and wellbeing within Horsham Rural City. The plan identifies key health and wellbeing issues that relate to the Horsham community based on a range of data sources. The Health and Wellbeing Plan identifies 7 key priorities to protect and improve the health and wellbeing of the Horsham Community. One the priorities identified is preventing family violence.

The family violence incident rate in HRCC per 100,000 of population (1 July 2016-30 June 2017, 2470.6 per 100,000) is the 7th highest in the State. HRCC has consistently had the highest rate of family violence incidents in the Grampians Region (2011 to 2017). Since 2012, HRCC has been among the top 10 worst performing Local Government Areas across the state. While most victims are aged 35 years and over, more than 27 per cent of HRCC victims were aged less than 25 years. Comparison of per population rates of victims aged less than 25 years indicate that HRCC population in this age group are much more likely to be victims compared to the regional Victoria average. The risk of violence is worse for Aboriginal and Torres Strait Islander women, rural/regional women, culturally and linguistically diverse women, women with disabilities and the elderly because they already face other systems of oppression and discrimination which compound their experience of violence.

Council applauds the State Government's \$448.1 million Safety and Support Hubs (Orange Door) initiative. Council's position is that after taking into account the data in relation to family violence for Horsham and the broader Wimmera area and considering that there may be one Western District hub, being based in Warrnambool, that one of the key objectives of the support and safety hubs (a more visible contact point so that people know where to go for support) cannot be achieved. Warrnambool is 150 minutes' drive from Horsham. There will be no visibility by having the Western District safety and support hub in Warrnambool. HRCC has a population of over 19,000 and has a regional catchment of 50,000 people and is seen as the regional centre of the Wimmera. Family violence statistics are also high in neighbouring municipalities.

The concern is that considering how serious an issue it is for Horsham and the region, the benefits to be derived by the safety and support hubs will not be experienced to the degree in Horsham and the Wimmera region compared to other areas of the state. Council advocates for the establishment of two hubs in the Western District DHHS area and calls for a commitment from both political parties to establish a support and safety hub in Horsham.

**Financial Implications**

There are no financial implications

**Links To Council Plans, Strategies, Policies**

## Council Plan 2018-2022

Advocacy on behalf of the Horsham and wider Wimmera community is an important role for Council. Council strives to work hard on a wide number of advocacy issues which includes: Advocating for a Family violence support and safety hub to be located in Horsham.

Municipal Health and Wellbeing Plan 2017-2021: Action 20 Advocate for a family violence support and safety hub in Horsham

**Consultation/Communication**

Extensive consultation occurred with key stakeholders in the development of the 2017-2021 Health and Wellbeing Plan. Partners to advocate for a family violence support and safety hub in Horsham are Victoria Police, Uniting Wimmera, Women's Health Grampians, Grampians Community Health, Barwon CASA and Western District Health Care Group.

**Risk Implications**

Nil

**Environmental Implications**

Nil

**Human Rights Implications**

This report complies with the rights listed in the Victorian Charter of Human Rights and Responsibilities Act 2006.

**Conclusion**

The family violence incident rate in Horsham Rural City Council (HRCC) per 100,000 of population (1 July 2016-June 30 2017, 2470.6 per 100,000) is the 7th highest in the State. HRCC has consistently had the highest rate of family violence incidents in the Grampians Region (2011 to 2017). It is understood that there may be only one Support and Safety Hub in the DHHS Western District Local Area which may be located in Warrnambool. This is a significant issue for the Wimmera. Considering the size of the DHHS Western District Area and the statistics in relation to family violence in the Wimmera, there should be two hubs in the region, one based in Horsham.

**11.2 HORSHAM TOWN HALL FUNDRAISING CAMPAIGN****Author's Name:** Kevin O'Brien**Director:** Kevin O'Brien**Author's Title:** Director Community Wellbeing**File No:** F04/A01/000001**Department:** Community Wellbeing**Officer Declaration of Interest**

No officer involved in the preparation of this report has any conflicts of interest.

**Status:** Information classified confidential in accordance with Local Government Act 1989 – Section 77(2)(c): Yes No **Reason:** Nil

**Appendix**

Horsham Performing Arts Financial Report 30 June 2018 (**Appendix "11.2A"**)

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**Purpose**

To provide a report on the Horsham Town Hall Redevelopment fundraising campaign which concluded on 30 June 2018.

**Summary**

The Horsham Town Hall Fundraising target was \$1 million. The dedicated fundraising campaign concluded on 30 June 2018, the amount raised \$814,025.

**Recommendation**

That Council note the Horsham Town Hall Fundraising Report.

**Moved Cr Radford, Seconded Cr Power that the recommendation be adopted.**

**CARRIED**

**Report****Background**

Council established a target of \$1 million for fundraising in relation to the Horsham Town Hall Redevelopment Project. To assist in achieving this goal the Horsham Town Hall Redevelopment Fundraising Committee was established in August 2014 and was dissolved in June 2016. Approximately \$800,000 was raised at this point in time.

Since then the following approach has been taken to fundraising in order to maximise the fundraising effort.

- The dedicated fundraising campaign continued until 30 June 2018
- The remaining seats to be sold in the Theatre
- A focus on remaining Naming Rights in particular Theatre, Hall and bar
- Review and update sponsorship prospectus before approaching businesses

**Discussion**

Robyn Lardner worked with Council to develop and implement a fundraising strategy to achieve the target of \$1 million of fundraising for the Horsham Town Hall Redevelopment.

The following activities occurred as per the approved Horsham Town Hall Fundraising Marketing and Communications Strategy:

*Strategy 1: To Fulfil Naming Right obligation*

- Reviewed and updated Prospectus including 'story/testimonials'.
- Over 350 corporate/individual/business groups were contacted.

*Strategy 2: Campaign 158*

- 65 seats were sold since the campaign has commenced.

*Strategy 3: Major Fundraising Event*

- Bogan Bingo was a major fundraising event and was a sell-out. The net surplus for this event was transferred to the Performing Arts Company.

*Strategy 4: Alternative Partnerships Benefits*

- A Bequest brochure was finalised with the launch with Solicitors/Accountants occurring on 20 September 2018.

**Financial Implications**

The target for fundraising for the Horsham Town Hall Redevelopment Project was \$1 million. At the conclusion of the dedicated fundraising campaign (30 June 2018) the amount raised was \$814,225 (See **Appendix "11.2A"**).

**Links To Council Plans, Strategies, Policies**

Council Plan 2018-2022: Key Direction 1.3: Contribute to cultural activities that enhance our community.

**Consultation/Communication**

A working group was established through the dedicated sponsorship campaign period.

Over 350 corporate/individual/business groups were contacted through the dedicated sponsorship campaign period.

**Risk Implications**

Not applicable.

**Environmental Implications**

Not applicable.

**Human Rights Implications**

This report complies with the rights listed in the Victorian Charter of Human Rights and Responsibilities Act 2006.

**Conclusion**

The campaign has provided an opportunity for sponsorship of the Horsham Town Hall Redevelopment. Work carried out by the fundraising committee initially, and through the dedicated sponsorship campaign concluded at the end of June, the fundraising for the Horsham Town Hall Redevelopment has been maximised.

**11.3 ILUKA PLANNING PERMIT UPDATE**

**Author's Name:** Adam Moar                      **Director:** Angela Murphy  
**Author's Title:** Statutory Planner           **File No:** 15-105  
**Department:** Statutory Planning and Regulatory

**Officer Declaration of Interest**

No officer involved in the preparation of this report has any conflicts of interest.

**Status:** Information classified confidential in accordance with Local Government Act 1989 – Section 77(2)(c): Yes No **Reason:** Nil

**Appendix**

Nil

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**Purpose**

To provide an update on the outstanding conditions of planning permit 15-105 issued to Iluka Resources for the use of Pit 23 for the disposal of waste by-products.

**Summary**

- Planning Permit for Iluka was issued 27 January 2017 after VCAT order.
- Hamilton Mineral Separation Plant (MSP) suspended operations in November 2017.
- Draft Section 173 agreement has been presented to Department of Economic Development, Jobs, Transport and Resources (DEDJTR) and Iluka, including a clause that DEDJTR holds the rehabilitation bond until Pit 23 fills.
- DEDJTR considers it not their responsibility to hold the bond for Pit 23.

**Recommendation**

That Council make representations to senior DEDJTR representatives and the Minister to advocate for DEDJTR holding the bond until Pit 23 fills.

**Moved Cr Radford, Seconded Cr Gulvin that the recommendation be adopted.**

**CARRIED**

**Report****Background**

On 27 January 2017 the Victorian Civil and Administrative Tribunal (VCAT) determined that Planning Permit 15-105 was to be approved, overturning the decision by Council to refuse the application.

The permit allowed for the use and development of the land for the disposal of waste by-products associated with or sourced through mineral sands processing undertaken at the Hamilton Mineral Separation Plant (MSP), including waste by-products and contaminated materials resulting from the processing and transport operations as follows:

- By-products from the processing of heavy mineral concentrate at the Hamilton MSP;
- Used dust filter bags from the Hamilton MSP; and
- Other chemically inert material contaminated with naturally occurring radioactive material.

Since the permit was issued, Iluka suspended operations at the Hamilton MSP in November 2017, which has raised questions from Council officers on how Pit 23 will now be filled.

**Discussion**

Iluka has submitted the required documents as set out in the permit, which includes an Environmental Management Plan (EMP) and a Rehabilitation and Vegetation Management Plan (R&VMP). In addition to this, an annual report on the EMP and the R&VMP has been submitted and is currently being reviewed.

The currently approved EMP and R&VMP had been prepared on the basis that the Hamilton MSP would be operating. These documents will need to be amended to reflect the changed circumstances, and this is currently being investigated.

Condition 52 of the permit requires a Section 173 Agreement to restrict the ongoing land use for native vegetation (biodiversity) conservation; to provide for a rehabilitation bond; and to implement the Rehabilitation and Vegetation Management Plan and the Environmental Management Plan post closure.

Iluka had provided Council with a draft Section 173 document which has been forwarded to Maddocks for review and changes. The draft amended document was forwarded to Iluka on 24 July 2018 for further discussion.

The major delay on the Section 173 agreement has centred on the Rehabilitation Bond. Currently the Department of Economic Development, Jobs, Transport and Resources (DEDJTR) hold a bond for the rehabilitation for Pit 23 and the rest of the mine site. Once an alternative bond arrangement is in place for Pit 23 DEDJTR will release the relevant funds back to Iluka.

Council has requested that DEDJTR continue to hold the bond for Pit 23 until it has been filled, on the basis that the Hamilton MSP has suspended operations. DEDJTR have advised that it is not their responsibility to hold the bond, given that Pit 23 falls under the Planning Permit.

Condition 52 of the permit relating to the bond, identifies that the bond should be for rehabilitation of the site, in accordance with the Rehabilitation and Vegetation Management Plan. What the condition does not require the bond to cover is any extra filling of the Pit that might be required.

### **Financial Implications**

Advocating to DEDJTR will involve officer time only.

### **Links To Council Plans, Strategies, Policies**

Council Plan 2018-2022

*5.2 Plan for rural and urban land use to create a sustainable municipality for the future*

### **Consultation/Communication**

- Council has consulted with DEDJTR on holding the bond until Pit 23 is filled.
- Council representatives undertook a tour of the site with Iluka on 8 August 2018.
- Council met with Iluka and DEDJTR on 9 August 2018 to discuss the draft S173 agreement and DEDJTR holding the bond
- The Technical Reference Group met on 23 August, 2018 to discuss the Iluka's annual report, proposed community meeting in November (now proposed to be deferred until February 2019) and S173 agreement relating to the bond.

### **Risk Implications**

Council does not have the skills, expertise and resources to monitor and manage the Pit 23 rehabilitation bond over many years, in the event that the filling of Pit 23 is substantially delayed.

### **Environmental Implications**

Environmental implications have been considered addressed through the current approvals, if changes are made then this will be formally assessed through the applicable processes.

### **Human Rights Implications**

This report complies with the rights listed in the *Victorian Charter of Human Rights and Responsibilities Act 2006*.

**Conclusion**

Council has reservations about the process and timeline to fill Pit 23 since the closure of the Hamilton MSP. The interdependence between Pit 23 and the balance of the rehabilitation activities, and the efficiencies with Earth Resources (DEDJTR) holding the bond until Pit 23 is filled would be beneficial for all parties.

It is recommended that Council make representations to DEDJTR and the Minister to advocate for DEDJTR holding the bond until Pit 23 fills.

**11.4 NEW YEAR'S EVE COMMUNITY EVENT 2018**

**Author's Name:** Chris McClure      **Director:** Angela Murphy  
**Author's Title:** Co-ordinator Business Development and Tourism  
**File No:**  
**Department:** Development Services

**Officer Declaration of Interest**

No officer involved in the preparation of this report has any conflicts of interest.

**Status:** Information classified confidential in accordance with Local Government Act 1989 – Section 77(2)(c): Yes No    **Reason:** Nil

**Appendix**

Nil

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**Purpose**

To endorse allocation of community grant funding to the Horsham Agricultural Society to host a New Year's Eve Community Event for 2018.

**Summary**

Council staff have received a number of requests around the potential for Council to auspice a new event to be held on New Year's Eve.

**Recommendation**

That Council

1. Endorse community grant funding of up to \$15,000 to the Horsham Agricultural Society to host the New Year's Eve Event for 2018.
2. Support the event on a trial basis for 2018 before determining a longer-term financial and in-kind commitment.

**Moved Cr Gulvin, Seconded Cr Koenig that the recommendation be adopted.**

**CARRIED**

**Report**

A number of public requests have been received asking Council to host a New Year's Eve event.

**Background**

Horsham's Kannamaroo Festival Committee first hosted a New Year's Eve celebration in 2005 and then again a few years following.

The event focussed on creating a family fun evening with entertainment by local bands, food vans including prize giveaways and numerous games for children.

Families were encouraged to bring a picnic basket and a limited amount of alcohol.

**Discussion**

Research was undertaken to see how other Councils fund a community New Year's Eve event.

Southern Grampians Shire Council hosts a New Year's Eve carnival that is conducted and organised by the Rotary club of Hamilton as their fund raising event. Its purpose is to provide a structured activity for community members who do not go away over the Christmas / New Year break.

Southern Grampians Shire contribute the following funds:

- \$8,500 towards fireworks

- \$2,500 from community sponsorship

- Cost associated to council outdoor staff pre and post event activities including some road closure

Feedback from Southern Grampians Shire indicate that the event does not attract people from outside the region.

**Financial Implications**

Council has unallocated funding from the 18/19 community grants program that could support this project. It is recommended that a grant of up to \$15,000 be made available for the 2018 New Year's Eve Event.

**Links to Council Plans, Strategies, Policies**

Goal 1 – Community and Cultural Development

No. 1.2.09 Activate the Wimmera River Precinct for the community and visitors

**Consultation/Communication**

Southern Grampians Shire has been consulted to source information about their event.

Given the short lead time to organise the event, the Horsham Agricultural Society has been contacted to seek their interest in hosting the event. The Society has provided in principle agreement and a draft budget to conduct the event.

**Risk Implications**

Community based events have been held at Sawyer Park, May Park and the Showgrounds on many occasions.

Appropriate insurance cover is required to be held by the event organiser, including a risk and possibly traffic management plans.

Heat policy and total fire ban day may impact on the event.

**Environmental Implications**

Consideration is to be given to noise level pending the location of the event.

**Human Rights Implications**

This report complies with the rights listed in the Victorian Charter of Human Rights and Responsibilities Act 2006.

**Conclusion**

The request for a family friendly New Year's Eve celebration has come from community members expressing the desire for Horsham to host a community event.

For the event to progress, it would require financial and in-kind support from council and the event would need to be hosted by a local club/s or organisation/s.

If Council considers that this approach has merit, then the following actions are required:

1. The Horsham Agricultural Society is prepared to host the proposed event for 2018, and requires Council's endorsement of same.
2. Council approve a budget allocation of up to \$15,000 to support the event.
3. Council support the event on a trial basis for 2018 before determining a longer-term financial and in-kind commitment.

**11.5 QUARTERLY FINANCIAL REPORT 30 SEPTEMBER 2018**

**Author's Name:** Zac Gorman

**Director:** Graeme Harrison

**Author's Title:** Management Accountant

**File No:** F18/A10/000001

**Department:** Finance Department - Corporate Services

**Officer Declaration of Interest**

No officer involved in the preparation of this report has any conflicts of interest.

**Status:** Information classified confidential in accordance with Local Government Act 1989 – Section 77(2)(c):  Yes  No **Reason:** Nil

**Appendix**

Quarterly Financial Report September 2018 (**Appendix "11.5A"**)

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**Purpose**

To provide Council with the quarterly financial report for the quarter ended 30 September 2018.

**Summary**

- Quarterly financial report is provided in accordance with statutory requirements
- Finances are tracking as expected at this first quarter of the financial year
- Carried forward projects from 2017/18 are yet to be finalised for inclusion in the budget reporting

**Recommendation**

That Council note the Quarterly Financial Report for the period ending 30 September 2018.

**Moved Cr Radford, Seconded Cr Koenig that the recommendation be adopted.**

**CARRIED**

**Report****Background**

Under Section 138 (1) of the Local Government Act 1989, a financial statement is to be provided to open Council comparing actual to budget for revenue and expenditure at least once every three months.

**Discussion**

The attached report has been prepared to provide Council with an overview of finances year-to-date and comparisons to budget in a simple easy to read format.

As at 30 September 2018 projects that were not completed in 2017/18 or Grants that were not fully expended, had not been finalised and approved by the Executive Management Team. These projects will be reviewed and assessed during October and the final list of carried forward projects will be included in the next quarter's financial report.

**Financial Implications**

Staff time to compile and prepare this report is included in the 2018-19 budget.

**Links To Council Plans, Strategies, Policies**

Goal 4 – Governance and Business excellence

Four Year priority - 4.4.5 Improve performance reporting and regular management reporting across all areas of Council

**Consultation/Communication**

This report together with more extensive analysis and detail is provided to Council each month as part of the Finance and Performance Committee agenda and to the Audit Committee on a quarterly basis.

**Risk Implications**

The provision of relevant information on a regular basis is an important part of Council's internal controls and is necessary for Council to meet its obligations under Section 3 of the Local Government Act 1989, which ultimately makes Council accountable for the good financial management of the municipality.

There is a risk that either too much or too little information is provided to Council for it to carry out this responsibility. Council must therefore ensure that it has sufficient information to be satisfied that finances are in order and that budgetary and financial planning goals are being met.

**Environmental Implications**

Not applicable

**Human Rights Implications**

This report complies with the rights listed in the Victorian Charter of Human Rights and Responsibilities Act 2006.

**Conclusion**

The financial report provides a summary of council's performance against budget for the period ended 30 September 2018.

**11.6 2017-18 ANNUAL REPORT**

**Author's Name:** Lindy Haigh                      **Director:** Graeme Harrison  
**Author's Title:** Organisational Performance   **File No:** F06/A09/000001  
**Department:** Corporate Services

**Officer Declaration of Interest**

No officer involved in the preparation of this report has any conflicts of interest.

**Status:** Information classified confidential in accordance with Local Government Act 1989 – Section 77(2)(c):  Yes  No   **Reason:** Nil

**Appendix**

2017-18 Annual Report for Horsham Rural City Council (**Appendix "11.6A"**)

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**Purpose**

To present the 2017-18 Annual Report to Council.

**Summary**

Printed version of Annual Report for adoption by Council.

**Recommendation**

That Council note the 2017-18 Annual Report for the Horsham Rural City Council as submitted to the Minister for Local Government.

**Moved Cr Radford, Seconded Cr Koenig that the recommendation be adopted.**

**CARRIED**

**Report****Background**

The 2017-18 Annual Report for Horsham Rural City Council has been prepared, in accordance with the requirements of *The Local Government Act 1989*, and was forwarded to the Hon Marlene Kairouz, MP, Minister for Local Government, by the due date, 30 September 2018. Copies have been provided to Councillors.

Under S.134 of *The Local Government Act 1989*, Council must hold a meeting as soon as practicable after Council has sent the Annual Report to the Minister, and the meeting must be advertised at least 14 days prior in a public notice.

Notice of the preparation of the Annual Report was published in the Public Notices section of the Wimmera Mail Times on Wednesday 3 October 2018. The notice advised that the public is welcome to attend the Council meeting on 22 October 2018 and copies of the report (which includes the Auditor's Report and Performance Statements for the year ended 30 June 2018) can be inspected at Council's Horsham and Natimuk offices and on the Council's website.

**Discussion**

The Annual Report details the achievements and performance of Council throughout 2017-18. It provides a transparent record of Council's activities in meeting the strategic goals and objectives set out in the Council Plan to ensure that we deliver key outcomes for our community.

Some key achievements highlighted in 2017-18 Annual Report include:

- Successful management of Council's \$53 million budget
- Over \$11 million spent on renewal works, \$1.7 million for asset upgrades and \$4.8 million for new assets
- Completion and opening of two major capital works projects – the Anzac Centenary Pedestrian Bridge and Kalkee Road Children's and Community Hub
- Launch of a new website and increased communication via social media
- Development of a staff restructure plan to manage Council's core activities, focusing on enhanced service and project delivery, robust long term planning and business efficiency
- Successful delivery of several new programs including Age-Friendly Communities, Alcohol Cultural Change (Youth C.A.N) and Deaf Access.
- Development of a Youth Strategy, Economic Development Strategy, Municipal Parking Strategy and Aboriginal Reconciliation Plan
- New leadership statement on the prevention of violence against women and children
- Development of a master plan for the Horsham Livestock Exchange
- Provision of a shared human resource service for the West Wimmera Shire Council
- Continued involvement with the Western Rail project, advocating for the reintroduction of passenger train services to Hamilton and Horsham

**Financial Implications**

Costs associated with the production of the 2017-18 Annual Report are included in the 2017-18 Budget.

**Links To Council Plans, Strategies, Policies**

4.4 Achieve high standards of organisational performance.

**Consultation/Communication**

The Annual Report has been prepared with input from all groups within Council.

**Risk Implications**

Not applicable

**Environmental Implications**

Not applicable

**Human Rights Implications**

This report complies with the rights listed in the Victorian Charter of Human Rights and Responsibilities Act 2006.

**Conclusion**

The 2017-18 Annual Report has been completed and submitted to the Minister for Local Government in accordance with relevant legislation by the due date.

## **12. COUNCILLOR REPORTS AND ACKNOWLEDGEMENTS**

### **Cr Clarke**

- 25 September 2018 – Western Region Division 4 Police Awards and Medals and Remembrance Day March and Service.
- 25 September 2018 – Introductory meeting with Paul Northey, Chief Regional Roads Officer.
- 26 September 2018 – Launch of the Horsham Town Hall Hearing Loop and National Week of Deaf People.
- 26 September 2018 – Ambulance Victoria Staff Service Awards Dinner.
- 27 September 2018 – Discussions with Barengi Gadjin Land Council on a Memorandum of Understanding between them and the Horsham Rural City.
- 1 October 2018 – Aboriginal Advisory Committee meeting.
- 2 October 2018 – Meeting with Business Horsham.
- 2 October 2018 – Meet and Greet with Uniting Wimmera Board.
- 3 October 2018 – Wimmera Base Hospital Ladies Auxiliary Spring Fashion Parade.
- 4 October 2018 – Meeting on the Bushfire Commemorations 10 years.
- 4 October 2018 – Christian Emergency Food Centre Thanksgiving Service and Dinner, celebrating 20 years of service to the community.
- 6 October 2018 – Arapiles Cycling Event, raising money for the Drug Action Taskforce. I flagged off the riders in Horsham. A huge thanks to Cr Radford for the enormous amount of work he does for this community, much of it unrecognised. Another successful ride and getting bigger every year.
- 7 October 2018 – Horsham Telstra Store Western, open the first regional PGA tournament.
- 8 October 2018 – Opening of Seniors Week.
- 9 October 2018 – Tourism Advisory Committee meeting.
- 10 October 2018 – OAM Student Citizenship Award Ceremony.
- 11 October 2018 – Principal for a Day, Horsham Primary School, Rasmussen Road Campus.
- 11 October 2018 – Rate Review, inception meeting with consultants.
- 12, 13 and 14 October 2018 – Beechworth, Tidy Towns Awards.
- 17 October 2018 – Met with 2<sup>nd</sup> year Bachelor of Social Science students.
- 17 October 2018 – Australia Day Committee meeting.
- 18 October 2018 – MAV Conference, MAV Dinner and Awards (Cr Radford and Grimble 10 year awards).
- 20 October 2018 – Official opening of the 12<sup>th</sup> FJC Rogers Seminar.
- 21 October 2018 – Horsham Cup Luncheon.
- 22 October 2018 – Horsham Friends Abreast, ABC Day Mini Field of Women Event and Luncheon.

**Cr Radford**

- What a privilege to welcome Daniher's Drive to Horsham last week. The Town Hall Team put on a dinner for 400 supporters of the Tour for a Cure. Wendy and the team at Horsham Town Hall did a great job to cater for this very worthy cause.
- The Wimmera River Improvement Committee (WRIC) has undertaken a tour of the Police Paddock Nature Reserve in North Horsham. The team listed a variety of projects to maintain and improve this wonderful asset. With the water level high, the swamp was alive with bird life. The WRIC, working with the Council, will prioritise the projects for funding and action.
- Well done to the Tidy Town winners, especially to Dimboola for winning Tidy Town of the Year. A great result. Horsham also featured on the winners list again. Our ongoing support for Tidy Towns is both admirable and vital.
- Congratulations to Lindy Haigh, Adele Rohrsheim and the Annual Report Team for producing a fine document. The report tells good stories of a growing municipality and a Council striving to meet the needs of its community.

**Cr Robinson**

- 13 September 2018 - GWMWater re committee of management Taylors Lake. Discussed the notion of a community committee to advise on issues with Taylors, Pine, Green and Dock lakes – with CEO Mark Williams – happy to explore the option. Canvassed local community – subject to what is or is not on the table the community response is positive. Note that GWMWater have installed toilets on the west side of Dock Lake and have gravelled a parking area. Rubbish bins badly needed and pot holes in track in trees need to be filled. A most welcome step forward by GWMWater.
- 14 September 2018 – Attended hall fundraising function at Taylors Lake Hall. Approximately 65 in attendance. New (council grant) air conditioners put to very good use. Good community fundraiser for a public asset.
- 25 September 2018 – Chaired debrief re above event. Provided a system to spread the workload for the hard working committee. Noted that new community members have put up their hand up to be on the committee. Great result.
- 10 October 2018 – Attended civic reception Order of Australia junior awards presentations.
- 13 October 2018 – Represented Council at Queens Scout Award re Matthew Ough. Noted senior State level Scout leaders in attendance. Congratulations to Matthew for a sustained effort over many years.
- 18 October 2018 – Attend(ed) presentation of long service awards re Councillors Grimble and Radford. Awards recognise a decade of dedicated service to Horsham Rural City Council in particular, many sectors of the community and the wider community of Victoria in general. Very well deserved.
- Issues for resolution are two road safety issues, reported up to three months ago and not yet addressed.

- Customer service issue – feedback not provided on above road safety issues.
- Further customer service issue – undertaking to provide communities we visit with regular feedback on progress towards addressing issues raised – appears that we have not provided any such feedback. We need to do this.

**Suspend Standing Orders**

**Moved Cr Grimble, Seconded Cr Radford that Standing Orders be suspended for verbal Councillor Acknowledgments.**

**CARRIED**

The time being 6.15pm, the Council meeting was suspended.

**Cr Robinson**

- Cr Robinson apologised for failing to acknowledge that the Mayor received an Emeritus Award at the Municipal Association of Victoria's Councillor Service Awards presentation in Melbourne on 18 October 2018 in his written report.
- GWMWater have done a great job with the toilets at Taylors Lake.

**Cr Radford**

- Horsham Rural City Council had three motions on the table at the Municipal Association of Victoria State Council on Friday 19 October 2018:
  - Lobby the State Government to change the relevant legislation so that funds from the Fire Services Levy are used for the maintenance and renewal of fire-fighting infrastructure across rural Victoria, including replacement of fireplugs, hydrants and tanks on rural water supply systems – 97% support.
  - That the Municipal Association of Victoria advocate to the State and federal governments for a review of the funding model for local government as the burden on property rates as the main source of revenue is unsustainable, particularly for rural councils – 100% support.
  - That the Municipal Association of Victoria make representations to the State Government seeking support for the retention of the Mode Shift Incentive Scheme (MSIS) designed to help keep more freight on rail – 97% support.

**Cr Power**

- Greg Goldsmith passed away and his funeral is on Wednesday 24 October 2018. Greg was a big face to Horsham and district football and netball league and he has worked tirelessly as a volunteer. He will be a sad loss to the community.
- Attended the SES volunteers dinner on Saturday 20 October 2018.
- Attended the Local Indigenous Family Violence Action Group forum in Halls Gap on Friday 19 October 2018. Acknowledge the hard work they do.
- Attended the Horsham Cup on Sunday 21 October 2018. Congratulations to the Horsham Racing Club Committee on the success of this event.

**Cr Grimble**

- Condolences to the family of Murray Minne. He did a lot of community work over a long period of time.
- Condolences to the family of Val Winfield who played active role in the community.
- Condolences to the family of Fay McFarlane, a Horsham resident who made enormous contributions to the community.
- Congratulations to Jason Merlo and Lisa Inkster on the success of the Horsham Cup, it was a great day and it is appropriate that they should be acknowledged in this way.

**Cr Clarke**

- Acknowledged the passing of Murray Minne the work he did behind the scenes for the Horsham community.
- Acknowledged Keith Lockwood's significant achievement, 50 years of being a rescuer a Mt Arapiles.
- Congratulations to Cr Radford and Cr Grimble who have celebrated 10 years of service to this community as Councillors. Thank you both for your contribution and commitment to this community.

**Resume Standing Orders**

**Moved Cr Radford, Seconded Cr Power that Standing Orders resume.**

**CARRIED**

The time being 6.23pm, the Council meeting resumed.

**13. URGENT BUSINESS**

NIL

**14. PETITIONS AND JOINT LETTERS**

NIL

**15. PROCEDURAL BUSINESS**

**15.1 ASSEMBLY OF COUNCILLORS – RECORD OF MEETINGS**

Council Briefing meeting held on Monday 1 & 8 October 2018 at 5.00pm in the Reception Room at the Horsham Rural City Council.

Rates Review – Councillor Inception Meeting held on Thursday 11 October 2018 at 5.10pm in the Reception Room at the Horsham Rural City Council.

Refer to **Appendix “15.1A”**

**Moved Cr Grimble, Seconded Cr Radford that Item No 15.1 be received.**

**CARRIED**

**15.2 SEALING OF DOCUMENTS**

NIL

**15.3 INWARD CORRESPONDENCE**

NIL

**15.4 COUNCIL COMMITTEE MINUTES**

NIL

**16. NOTICES OF MOTION**

**16.1 NOTICE OF MOTION NO. 168**

**Cr Clarke declared a Conflict of Interest, pursuant to Section 79 of the Local Government Act, 1989 in respect to Item No. 16.1 and left the Council Chamber at 6.25pm.**

**Cr Grimble took the Chair as Acting Chairman.**

Given by Cr Mark Radford

TAKE NOTICE that it is my intention to move the following motion at the Ordinary Meeting of the Horsham Rural City Council, to be held at the Civic Centre, Roberts Avenue, Horsham on Monday 22 October 2018.

That the following motion passed by Council on Monday 24 September 2018 –

***Moved Cr Robinson, Seconded Cr Grimble that Council offer the Horsham Amateur Basketball Association a 7 year contract with a 3 year extension on the same conditions as the contract dated 18 October, 2017 and that we clarify the rights and responsibility for maintenance.***

**CARRIED**

**Be and is hereby RESCINDED**

**RATIONALE:**

My motion to rescind the Council decision has two reasons behind it.

1. A 10 year financial commitment was made by the Councillors without any Officer Report or Recommendation to give the decision any foundational strength. If good governance is about informed decision making, then a 10 year commitment to do anything requires some science behind it.
2. To commit to a 10 year licence, with the stated conditions, is not an agreement between the two parties. The Basketball Association and Council representatives are yet to reach agreement. With respects to the basketball stadium, discussions need to continue, to find a fair and reasonable balance between meeting the current and future needs of both the Basketball Association and the Council.

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**Cr Mark Radford**

CIVIC CENTRE  
HORSHAM 3400  
17 October 2018

**Horsham Rural City Council**  
**Notice of Motion**

**Council Meeting**

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Cr Clarke declared conflict of interest.  
Cr Robinson nominated Cr Grimble. Secunder Cr Radford.

6.25pm Cr Clarke left the room.

**Moved Cr Radford, that the following motion at the Ordinary Meeting of the Horsham Rural City Council, to be held at the Civic Centre, Roberts Avenue, Horsham on Monday 22 October 2018 be rescinded.**

***Moved Cr Robinson, Seconded Cr Grimble that Council offer the Horsham Amateur Basketball Association a 7 year contract with a 3 year extension on the same conditions as the contract dated 18 October, 2017 and that we clarify the rights and responsibility for maintenance.***

**MOTION LAPSED**

Cr Clarke returned to the chamber at 6.27pm.

Cr Grimble vacated the Chair as Acting Chairman.

Cr Clarke resumed as Chairman.

**16.2 NOTICE OF MOTION NO. 169**

Given by Cr John Robinson

TAKE NOTICE that it is my intention to move the following motion at the Ordinary Meeting of the Horsham Rural City Council, to be held at the Civic Centre, Roberts Avenue, Horsham on Monday 22 October 2018.

***That Council take immediate steps to protect the ongoing operation and development of the Horsham Regional Airport by:***

- 1. Ensuring overlays are in place to protect runway length extension to 2,000 metres to the south (runway 08/26) and to the east (runway 17/35) and to protect vertical airspace that provides for precision instrument approach by aircraft on all runways.***
- 2. Any new use or development that could prejudice the safety or efficiency of the airfield is precluded.***
- 3. The detrimental effects of aircraft operations (such as noise) are taken into account in regulating and restricting the use and development of affected land.***
- 4. Any new use or development that could prejudice future extensions to an existing airfield or aeronautical operations in accordance with an approved strategy or master plan for that airfield is precluded.***

**RATIONALE:**

In recent times there has been planning activity (C72) that impacted on the current and future operations of Horsham Regional Airport. This activity has resulted in widespread concern by our community. As a council we have in the past discussed this at length.

C72 has lapsed but it is possible that a future application may again impact the airport.

Horsham Rural City Council CEO Mr Sunil Bhalla has commenced a process to ensure that the transport needs of the region and the Horsham municipality are foremost in the considerations of any road bypass of Horsham.

National and State mandates exist to protect airports from inappropriate developments and the Horsham Planning Scheme also provides us with specific direction.

Refer to **Appendix "16.2A"**

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**Cr John Robinson**

CIVIC CENTRE  
HORSHAM 3400  
18 October 2018

***Moved Cr Robinson, Seconded Cr Grimble, that Council take immediate steps to protect the ongoing operation and development of the Horsham Regional Airport by:***

- 1. Ensuring overlays are in place to protect runway length extension to 2,000 metres to the south (runway 08/26) and to the east (runway 17/35) and to protect vertical airspace that provides for precision instrument approach by aircraft on all runways.***
- 2. Any new use or development that could prejudice the safety or efficiency of the airfield is precluded.***
- 3. The detrimental effects of aircraft operations (such as noise) are taken into account in regulating and restricting the use and development of affected land.***
- 4. Any new use or development that could prejudice future extensions to an existing airfield or aeronautical operations in accordance with an approved strategy or master plan for that airfield is precluded.***

**MOTION WAS LOST**

**Moved Cr Radford, Seconded Cr Power that Officers provide an update on the Draft 2016 Horsham Aerodrome Master Plan and that Councillors have an opportunity to ask questions about it.**

**CARRIED**

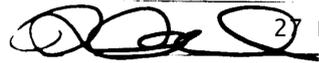
**Moved Cr Grimble, Seconded Cr Radford that Council request our strategic planners to provide a report on future planning protection for the Horsham Aerodrome.**

**CARRIED**

**17. CONFIDENTIAL MATTERS**

NIL

Meeting closed at 7.05 pm.

 27 November 2018 | 3:05:03 PM AEDT

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The Mayor, Cr P Clarke

Chairperson