

MINUTES of the Ordinary Meeting of the Horsham Rural City Council held in the Municipal Chambers, Civic Centre, Roberts Avenue Horsham on 5 March 2018 at 5.30pm.

PRESENT: Cr Pam Clarke, Mayor; Cr Alethea Gulvin, Cr Josh Koenig, Cr Les Power, Cr John Robinson, Cr David Grimble, Cr Mark Radford

ALSO IN

ATTENDANCE: Graeme Harrison, Acting Chief Executive; Kerrie Bell, Acting Director Corporate Services; Angela Murphy, Director Planning & Economic; Kevin O'Brien, Director Community Services; John Martin, Director Technical Services; Fiona Kelly, Executive Assistant.

1. Reading of prayer and the acknowledgement of country statement

The Prayer and Acknowledge of Country Statement were read by the Chairman, Cr P Clarke.

2. Welcome to distinguished guests or persons in the public gallery

Chairman, Cr Clarke welcomed those in attendance to the Council Meeting.

David Bowe	Kath Dumesny	Cheryl Linke
Gareth Hiscock (HABA)	Jeff Pekin (HTTA)	Owen Hughan (HABA)
Bev Bell		

3. Apologies and request for Leave of Absence

NIL

4. Confirmation of minutes and signing thereof

Moved Cr Radford, seconded Cr Koenig that the Minutes emanating from the Ordinary Meeting of the Horsham Rural City Council held in the Municipal Chambers, Civic Centre, Horsham at 5.30pm on 19 February, 2018 be adopted.

CARRIED

5. Disclosure of Conflict of Interest Sec 79, Local Government Act, 1989 (As Amended)

Cr Clarke declared a Conflict of Interest, under Section 79(2)(C) at Item No. 10.5.1 (in open Council) relating to the Wimmera Sports Stadium. Cr Clarke's husband Michael Clarke is a part owner of the Horsham Squash Courts.

6. PUBLIC QUESTION TIME

NIL

7. OTHER BUSINESS

7.1 RESUMPTION OF DEBATE ON THE MOTIONS FROM PREVIOUS MEETING

NIL

7.2 RECEPTION AND READING OF PETITIONS, MEMORIALS, JOINT LETTERS AND DEPUTATIONS

NIL

7.3 MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

NIL

7.4 COUNCILLORS QUESTIONS WITH NOTICE

NIL

7.5 ORDERS OF THE DAY

7.5.1 PETITION RECEIVED REQUESTING THE HORSHAM AQUATIC CENTRE OUTDOOR POOL OPEN ALL DAY DURING SUMMER

File Ref: F08/A09/000002

Background

The Council at its Ordinary Meeting on Monday 19 February, 2018 formally resolved in accordance with Clause F.2.1 of the Horsham Rural City Council's Local Law No 1 on Meeting procedures, that the petition from Mrs Diane Cook on behalf of 41 other signatories requesting that the outdoor pool hours are consistent for the whole of the outdoor pool season resulting in the pool hours being the same throughout the season based on the current non-shoulder period "lay on the table" and be considered as an Order of the Day at the next Ordinary Meeting of the Council on Monday 5 March, 2018.

Details of their petition, including names and signatures of the said petition are attached to **Appendix "10.4A"**.

Refer to Director Community Services Item No. 10.4.4 on page 19 for further report on this matter.

Recommendation

That this petition be dealt with at this current Council meeting at Item No. 10.4.4 of the Director Community Services.

Moved Cr Gulvin, Seconded Cr Koenig that the recommendation be adopted.

CARRIED

8. OTHER REPORTS

8.1 ASSEMBLY OF COUNCILLORS – RECORD OF MEETINGS

Council Briefing Meeting held on Monday 26 February, 2018 at 5.00pm in the Reception Room.

Refer to **Appendix “8.1A”**.

8.2 SEALING OF DOCUMENTS

Document Signed and Sealed by Council

Contract of Employment – Maximum Term, Chief Executive Officer between Horsham Rural City Council and Sunil Bhalla

Recommendation

That -

1. Council note the Assembly of Councillors’ – Record of Meetings,
2. Council note the document signed and sealed.

Moved Cr Radford, Seconded Cr Gulvin that the recommendation be adopted.

CARRIED

8.3 INWARD CORRESPONDENCE

NIL

8.4 COUNCIL COMMITTEE MINUTES

8.4.1 Horsham Regional Art Gallery Committee of Management meeting held on Thursday, 1 February, 2018 at 5.15pm at the Horsham Regional Art Gallery.

RECEIVED

8.4.2 Waste Strategy Steering Committee Meeting No. 5 held on Tuesday, 6 February, 2018 at 4.30pm in the Reception Room.

RECEIVED

8.4.3 Horsham Aquatic Centre Advisory Committee meeting held on Monday 12 February, 2018 at 12.05pm at the Horsham Aquatic Centre.

RECEIVED

8.4.4 RoadSafe Wimmera Inc held on 12 February 2018 at 7pm at the Horsham Sports and Community Club, Baillie Street, Horsham.

8.4.5 Municipal Fire Management Planning Committee meeting held on Wednesday, 14 February, 2018 at 10.30am in the Middle Meeting room.

Moved Cr Radford, Seconded Cr Grimble that Item No. 8.4.4 & 8.4.5 be received.

CARRIED

8.4.6 Horsham Sports and Recreation Advisory Committee meeting held on Thursday 22 February, 2018 at 4.30pm in the Council Chamber.

Moved Cr Power, Seconded Cr Radford that Item No. 8.4.6 be received.

CARRIED

8.4.7 Western Highway Action Committee (WHAC) meeting held on Friday, 23 February, 2018 at 10am at the Pyrenees Shire Council Chambers, 5 Lawrence Street, Beaufort.

RECEIVED

Refer to **Appendix "8.4A"** for copy of minutes.

9. COUNCILLORS' REPORTS

Cr Gulvin

- 20 February – Wimmera Southern Mallee LLEN meeting. Discussed how the community are going and how they have managed to connect with young students and those who need extra learning. The people at LLEN make a difference. The Hindmarsh Shire Council presented their Youth Council Plan. It is nice to see our young people sharing their ideas. We have a lot of people who make the wrong choices because they are bored. By giving people ownership they can make a difference.
- 2 March - Mitre community games night at the Mitre Hall. It was nice to be there and to see the various age groups attending. Council should go out to the smaller regions so they know we care. It was good to see what they have done with the hall.
- 3 March - Jung market. We should be proud of this market which is thriving. It is good for them to share their thoughts and it is nice to recognise them.
- 3 March – The Apex Club were at the entrance of Aldi with a sausage sizzle. The club talked about their new pump track at Adventure Island and they are excited about the project. The club would also like to create mountain bike tracks. It would be good for the youth to get involved and use the track.
- The Fishing Competition is on this weekend and people are keen to attend. There was a huge line up to enter.
- Cr Gulvin would like the Council to visit the Natimuk Gymnastics Club. They have a wonderful facility and we should all have a look.

Cr Radford

- 23 February - Represented the Mayor at the NWMA meeting at Warracknabeal. The group are still considering their future. Guest speakers were Rob Spence, MAV CEO; Peter Ryan MAV and Cr Mary Lalios, MAV President and discussed the recycling issues.
- Horsham Community Police meeting. Welcomed Police Inspector Paul Phelan to the Wimmera. Paul has a passion for community partnerships. A report was provided on the local crime level. Dale Russell from CFA talked about the fire season. Mrs Noah from SES spoke to the group. It is importance that we acknowledge the SES. They do great work in our community. There are concerns about McKenzie Falls. The VicRoads report is always interesting. A number of roads are being repaired by VicRoads. Discussed gopher speed limits. The gopher speed limit in the CBD is walking pace. The speed of some of the electric bikes in Horsham is a challenge.
- Cr Radford acknowledged the work of Rhonda McNeil who is finishing up with Council this week. Cr Radford noted that Graeme Hardman is retiring. He is also noted that Ronnie Klemm passed away. He was a hard working family man and we will miss him.

Cr Power

- Cr Power went to Barmera in South Australia on 20 and 21 February to see how they ran their Tidy Towns awards.
- The Fishing Competition will be held this weekend. Barmera will be holding a carp fishing competition the following weekend in the lake. They have prizes for the biggest carp. Carp is an environmental problem. The community build homes in the reef for fish to breed from the money raised from the fishing competition. Barmera is becoming a place where seniors go for a holiday and also retire along the river and lake.
- 21 February - Listened to Federal Minister for Health, Greg Hunt and Andrew Broad, Member for Mallee at the Horsham Golf Club.
- 26 February – Council Briefing Meeting. We had an interesting discussion with the Horsham Basketball Association about the Wimmera Sports Stadium.
- 28 February - Horsham North Children's Hub PCG meeting. The centre is called the Kalkee Road Children's and Community Hub.
- 28 February – Wesley LifeForce Suicide Prevention Network: Community Proposal Meeting at the Horsham Uniting Church. A proposal was presented about setting up a suicide prevention program.
- 5 March – Talked on 3HHH radio station about local suicide. We need to remember to ask people if they are ok.
- 5 March – Meeting about changes at Uniting Wimmera.

Cr Robinson

- Cr Robinson was an apology for the Market Lane meeting about the pond. His parents-in-law own a property in the City Gardens.
- Sitting at the river with his wife enjoying tea Cr Robinson saw people picking up rubbish along the river. The people were visitors from Adelaide.
- Cr Power mentioned about meeting with Minister Hunt and Andrew Broad. Cr Robinson had a different perspective about the meeting than Cr Power.
- Tour of Kalkee Road Children's Hub. It was fantastic to have a look around the facility.
- We think summer has almost shifted but we have been dealing with fires in the last few days. The temperature has cooled down but there has been no moisture. We are not out of the woods yet.
- Cr Robinson has spoken with a number of basketball people. If after the presentation by the Basketball Association we don't take their message, then we are delaying what we are going to do for the rest of the sporting groups. They have told us time and again, nothing is going to change. We are spending money on traffic, flood, etc and without them there, we should not spend any more money.

- Cr Robinson, Cr Grimble and Richard May met with VicRoads and discussed the O'Callaghans Parade roundabout. They had a two hour meeting with VicRoads and were highly complementary of the work Richard May put together. They are certainly willing to integrate our ideas into their plans. It was an exceptionally worthwhile meeting.

Cr Koenig

- 28 February – Youth Strategy briefing by Anne Donovan. It is very exciting to see movement there. It is concerning that we haven't had any interest taken up from the youth yet.
- 1 March - Kalkee Road Children's Hub tour. The trees haven't grown enough yet for adequate shade. Cr Koenig took his son on the tour for a while. He was engaged.
- Cr Koenig has received calls about the Wimmera Sports Stadium.
- Cr Koenig will be attending the fishing competition and will be hoping to win a boat!

Cr Grimble

- Cr Robinson mentioned recent fire events. Cr Grimble was late to the Council meeting because of a fire in Laharum. It highlights that we haven't had any sign of rain.
- Cr Grimble attended a meeting with the City Garden residents who highlighting some issues about their precinct. They are calling for improvements to the area.
- The Telstra tower at Wartook has been installed so there is now mobile phone coverage. The community will now be at ease.
- The Wimmera Machinery Field Days are coming up which is great for business owners in town.
- VicRoads meeting about transport issues and how things could be improved at the Wimmera River bridge roundabout. Also discussed a range of transport issues about the Horsham Integrated Transport Strategy.
- Cr Grimble raised correspondence that was handed to him over the weekend relating to legislative amendments for fire which is currently before parliament. What does this mean for the Fire Prevention Committee. Cr Grimble asked if there has been any knowledge of the change of amendment. John Martin advised that he received a preliminary update on this today. Cr Grimble noted that it is important that if there are any changes about the way committees work, that we need to provide comments. This council chose to have local captains meet.

Cr Clarke, Mayor

- 4 March – Visited the Kalkee Road Children's Hub. They are just waiting for the fish trap to be installed. The garden is amazing and it has been good to see this project come to a conclusion.
- Private Citizenship Ceremony. Sebastian said what a great teacher Cr Gulvin was last year.
- Meeting with residents of City Gardens about their pond. The community are very supportive of Councils work there. Most other communities have to pay to have this type of work done. We hope we can do some research this year and see what works we can do for them.
- 5 March – Meeting with Uniting Wimmera CEO and Bronwyn Pyke, Chair of the Board to discuss the changes that have been occurring at Uniting Wimmera.
- Delegations in Canberra last week for three days with Graeme Harrison. Met with Senator the Hon Bridget McKenzie's Chief of Staff Richard Hyatt. Discussed the Motocross World Junior titles event and mobile blackspots. Talked to the Hon David Littleproud about the Grains Centre of Excellence, weather radar, socio-economic value of recreation and environmental water and also additional funding for Building Better Regions. It was a productive meeting. Talked to Minister McVeigh about regional infrastructure projects, data in agriculture and minimum grants funding going to the city. It would be better if the grants went to regional councils. We also discussed passenger rail, regional jobs and who was taking Barnaby's ministries. Discussed the duplication of the Western Highway, FAGS road funding, local roads and cycling trails, the freight terminal and electricity grid. We could have a lot more sustainable energy projects if we had a proper grid and passenger rail. Met with Minister Frydenberg and discussed the weather radar. The money has been put aside twelve months ago. Talked to Minister Hon Steven Ciobo and his Adviser about indigenous arts, Horsham Motocross and the Pulse Protein Project. Met with Hon Joel Fitzgibbon and then to Minister Fifield's Advisers and then to Minister Scullion and Minister Birmingham about universal access to 15 hour kindergarten which is only until next year. The last meeting was with the Hon Greg Hunt. We will be welcoming him to the Wimmera Machinery Field Days on Wednesday to open the event. We had a good discussion about doctor shortage. He will be making an announcement about the doctor shortage in the near future. Also discussed the rural and regional suicide prevention program for farming families. WUC have been trying to get funding for this for some time. Hopefully we will get some funding for this prevention program. It was a very busy three days in Canberra. Cr Clarke thanked Andrew Broad and his staff for keeping us on time and escorting us to meeting. They did a fantastic job. Flowers were sent to Andrew's staff in appreciation for their work. Andrew is a great advocate for this area.

Moved Cr Robinson, Seconded Cr Power that the Councillors' Reports be received.

CARRIED

Moved Cr Grimble, Seconded Cr Radford that Council invite the Wimmera Development Association to a future Council briefing meeting to discuss the Canberra deputation.

CARRIED

10. OFFICERS REPORTS

10.1 CHIEF EXECUTIVE

No reports.

10.2 DIRECTOR OF CORPORATE SERVICES

10.2.1 LOCAL GOVERNMENT PERFORMANCE REPORTING FRAMEWORK (LGPRF) HALF YEARLY REPORT

Lindy Haigh

File Ref: F19-A11

Purpose

The purpose of the report is to communicate the findings surrounding the results of the data collection for the half-year 1 July – 31 December 2017 of the mandatory Local Government Performance Reporting Framework (LGPRF).

Background

The LGPRF contains 42 service performance indicators across nine broad service areas. Service areas included in the July-December 2017 period were:

- Governance
- Statutory Planning
- Roads
- Libraries
- Waste Collection
- Aquatic Facilities
- Animal Management
- Food Safety
- Maternal and Child Health

The data submitted for this half year gives a good indication of how Council is performing against the Local Government expected range. However, some of our results are legitimately outside the expected range due to the specific characteristics of the service being delivered by Horsham Rural City Council.

Issues

Data is collected twice a year, July-December and financial year July-June. The financial year data appears in the Annual Report with at least one question from each measure being audited. Data collected mid-year is also verified against the proposed permissible or expected range but as some service areas are calculated using a yearly calculation the data may not always appear within the proposed range.

There are also three measures that appear in the Community Satisfaction Survey that cannot be reported mid-year as results are not available.

For the July-December 2017 period the following data was collected (**Appendix "10.2A"**):

32 indicators - within the expected range
5 indicators - just under the expected range
3 indicators – data not available until end of financial year
1 indicator – data is optional (User satisfaction with Aquatic Centre)
1 indicator – Not applicable (Cost of Outdoor Pool. This is incorporated into Indoor Pool cost)

Of the five indicators with results just over or under the expected range:

- Two were associated with the financial cost, Governance and Kerbside bin collection, both being under the expected range.
- Active Library membership has decreased marginally and participation in the Maternal and Child Health Service and participation in the Maternal and Child Health Service by Aboriginal children are both marginally under. These figures are reflective of the six monthly statistics of previous years which have increased once the full year is calculated.

As it stands, our reporting capacity is still very good and the figures genuinely reflect the statistics for our municipality.

Provided for information of Council.

Moved Cr Radford, Seconded Cr Koenig that the report be received.

CARRIED

10.3 DIRECTOR OF PLANNING AND ECONOMIC

10.3.1 DOMESTIC ANIMAL MANAGEMENT ADVISORY GROUP

L Coman File Ref: F04/A04/000001

Purpose

To endorse the Terms of Reference for the Horsham Rural City Council Domestic Animal Management Advisory Group.

Background

The function of the Domestic Animal Management Advisory Group is to provide advice to Council on domestic animals matters, including the Domestic Animal Management Plan, rehousing of dogs and cats, and other domestic animal related matters.

More specifically, this will involve providing advice on:

- Ensuring compliance with the *Domestic Animals Act 1994*
- Matters associated with Domestic Animals and Domestic Animal Ownership affecting the wider community
- Strategies for the management of domestic animals within Council's municipal area in a respectful and sustainable way
- Improved service coordination between Council, Domestic Animal Businesses and Domestic Animal owners.
- Opportunities to improve community engagement in relation to the responsible ownership and management of Domestic Animals
- Opportunities to inform and educate owners as to responsible Domestic Animal ownership
- Opportunities to celebrate the responsible ownership of Domestic Animals

Issues

The draft Terms of Reference has been reviewed by the Domestic Animal Management Advisory Group.

The revised draft Terms of Reference is attached as **Appendix "10.3A"**.

Membership is proposed to consist of a maximum of 7 people which includes a Horsham Rural City Councillor, Director of Planning & Economic Development, Council (or delegate), Registered Vet Practitioner or Nurse, a Participant Organisation and two community representatives

Membership shall generally be for a term of two years.

Consultation

The revised draft has been endorsed by the Domestic Animal Management Advisory Group.

Links to Council Plans, Strategies, Policies

Goal 1 Develop Horsham and the municipality as a diverse, inclusive and vibrant community.

1.4.05 Review the Domestic Animal Management Plan

Recommendation

That Council approve the Horsham Rural City Council Domestic Animal Management Advisory Group Draft Terms of Reference.

Moved Cr Power, Seconded Cr Koenig that the recommendation be adopted.

CARRIED

10.4 DIRECTOR OF COMMUNITY SERVICES

10.4.1 KALKEE ROAD CHILDREN'S AND COMMUNITY HUB

K O'Brien

File Ref: F08/A09/000002

Purpose

To provide an update on the Kalkee Road Children's and Community Hub Development.

Background

The Kalkee Road Children's and Community Hub is a children's facility including kindergarten, Maternal and Child Health, supported playgroup, early intervention services and visiting specialist consulting rooms.

The new 1,130 square metre facility has been constructed on a green field site providing a central community hub that combines a range of education, health, care, support and community services.

In September 2016, Council awarded a contract to Locks Constructions to construct the facility. Construction commenced in November 2016. A Project Control Group has been established to oversee project delivery.

Issues

The Kalkee Road Children's and Community Hub is now operational with a Certificate of Occupancy being issued with delivery of Maternal and Child Health Services and Supported Playgroup program services commencing on Tuesday 13 February 2018.

The following is outstanding:

- Footpath through Dudley Cornell Reserve to Albert Street (construction to take place in March).
- Public Art Works installation (Fish Trap) will occur late March.
- Signage for the building (being currently finalised and to be erected in late March).
- Issuing of license from Department of Education and Training for the Kindergarten area.
- Formal lease with Horsham District Kindergarten Association (draft being finalised).
- Finalisation of negotiations with prospective tenants.
- Confirmation of proposed official opening date (June 2018 date proposed).

Horsham District Kindergarten Association Kindergarten programs will operate from second school term 2018 subject to a licence being granted by Department of Education and Training.

Consultation/Communication

- Updates are provided to Council from the Kalkee Road Children's and Community Hub Project Control Group, which meets monthly. Mayor Cr Pam Clarke and Cr Les Power are members of the Project Control Group.
- An Internal Working Group meets monthly. Staff with responsibilities in relation to the Children's Hub (construction and operations) attend these meetings.
- Liaison is occurring with a number of key stakeholders in relation to construction and operations.
- A Kalkee Road Children's and Community Hub parents reference group has been established.
- A regular newsletter has been produced and distributed.
- Tours of the Children's Hub were conducted as part of Northfest on Saturday 11 November 2017. There were approximately 60 community members shown through the facility.
- A number of agencies interested in running programs at the Kalkee Road Children's and Community hub have been shown through the facility.

Financial

The overall cost of the project is estimated to be \$4.395 million. \$3.5 million has been secured through grants from State and Federal government.

The construction contingency amount for the project is \$311,805. The remaining contingency as at 23 February 2018 is \$75,688.00. Variations in February were additional bollards, fire access gate, edging to screen fencing, additional locks and community kitchen slider.

Links To Council Plans, Strategies, Policies

Municipal Early Years Plan (2014-2017)

One of the key outcomes of the Municipal Early Years Plan is the progressive development of three early years' centres throughout Horsham over the next 10 to 15 years.

Council Plan (2017-2021)

1.1.05 Complete construction of the Kalkee Road Children's and Community Hub and commence operations.

Provided for information of Council.

RECEIVED

10.4.2 KALKEE ROAD CHILDREN'S AND COMMUNITY HUB

K O'Brien

File Ref: F08/A09/00002

Recommendation

That Council refer this item to the confidential briefing part of the meeting to consider the report from the Director Community Services in accordance with Section 89(2) (d) contractual matters of the Local Government Act, 1989.

Moved Cr Koenig, Seconded Cr Radford that this item be considered in Closed Council ("Committee").

CARRIED

10.4.3 RELIEVING ENVIRONMENTAL HEALTH OFFICER

L Mitton

File Ref: F30/A07/001

Purpose

To appoint Garry Newman (Wartook Woods Environmental Health) to be an authorised officer for the purposes of providing backfill during long service leave to be taken by the Senior Environmental Health Officer.

Background

An agreement has been entered into with Wartook Woods Environmental Health to provide relieving environmental health services during the upcoming period of long service leave which Luke Mitton (Senior Environmental health Officer) will be taking.

The agreement will apply for the period 28 February 2018 until 20 April 2018. Garry Newman will provide a total of 84 hours' service, generally operating two days per week (Wednesday and Thursday). Mr Newman will provide support and assistance to Helene Wortley, Environmental Health Officer.

Issues

To enable the relieving Environmental Health Officer to provide cover during the above period it is necessary for Council to appoint Garry Newman as an Environmental Health Officer for the purposes of providing relieving environmental health services. The delegations which Council has previously given to Luke Mitton will then apply to Mr Newman during his engagement.

Consultation

Council has previously collaborated with neighbouring Councils to negotiate cover during leave periods and developed a Memorandum of Understanding providing for the sharing of services in these situations, however, at the present time it was not logistically possible to obtain relieving assistance under this arrangement. A number of other providers were considered and discussed and after consultation and negotiation with Wartook Woods an agreement was reached for the provision of service.

Financial

During Luke Mitton's long service leave it is anticipated that Helene Wortley will increase her hours by one day per week. As Mr Newman will work only two days' per week this will result in an operational saving which will offset any increased costs associated with the agreement with Wartook Woods Environmental Health.

Recommendation

That Council appoint Mr Garry Newman as Relieving Environmental Health Officer for the period 28 February 2018 to 20 April 2018.

Moved Cr Radford, Seconded Cr Gulvin that the recommendation be adopted.

CARRIED

10.4.4 PETITION RECEIVED REQUESTING THE HORSHAM AQUATIC CENTRE OUTDOOR POOL OPEN ALL DAY DURING SUMMER K O'Brien File Ref: F08/A09/000002

Purpose

To provide relevant information and a recommendation in relation to the recent petition submitted to Council regarding outdoor pool hours.

Background

Council received a petition from Mrs Diane Cook on behalf of 41 other signatories requesting that the outdoor pool hours are consistent for the whole of the outdoor pool season resulting in the pool hours being the same throughout the season based on the current non-shoulder period (refer to **Appendix "10.4A"**).

The outdoor pool at the Horsham Aquatic Centre is a seasonal pool; the season starts the third Monday of the month in November and finishes on 31 March.

During January the pool is open the same hours as the indoor facilities:

- Monday – Thursday: 6am – 8pm
- Friday: 6am – 6pm
- Saturday – Sunday: 8am – 6pm
- Public Holidays: 8am – 4pm

When the temperature is forecasted to be over 35 degrees, the hours of the outdoor pool are extended to 8pm if required by patronage. The YMCA also opens the outdoor pool at 12noon if over 35 degrees during the shoulder season.

YEAR	Shoulder Season #1		Shoulder Season #2
	<i>Nov – December</i>	<i>January</i>	<i>February - March</i>
2017/18	Monday, Wednesday – 6am – 8am, 4-8pm Tuesday, Thursday – 11.30am – 1.30pm, 4 – 8pm Friday – 6am – 8am, 4 – 6pm Saturday – Sunday – 8am – 6pm	Same hours as indoor pool	Monday - Thursday – 6am-8am, 1130am – 130mpm, 4-8pm Friday – 6am – 8am, 1130am – 1.30pm, 4 – 6pm Saturday – Sunday – 8am – 6pm
2016/17	Monday - Thursday – 6am-8am, 11.30am – 1.30pm, 4-8pm Friday – 6am – 8am, 11.30am – 1.30pm, 4 – 6pm Saturday – Sunday – 8am – 6pm	Same hours as indoor pool	Monday - Thursday – 6am-8am, 1130am – 130mpm, 4-8pm Friday – 6am – 8am, 1130am – 1.30pm, 4 – 6pm Saturday – Sunday – 8am – 6pm
2015/16	Monday - Thursday – 6am-10am, 4-8pm Friday – 6am – 8am , 4 – 6pm Saturday – Sunday – 8am – 6pm	Same hours as indoor pool	Monday - Thursday – 6am-10am, 4-8pm Friday – 6am – 8am , 4 – 6pm Saturday – Sunday – 8am – 6pm
2014/15	Monday - Thursday – 6am-10am, 4-8pm Friday – 6am – 8am , 4 – 6pm Saturday – Sunday – 8am – 6pm	Same hours as indoor pool	Monday - Thursday – 6am-10am, 4-8pm Friday – 6am – 8am , 4 – 6pm Saturday – Sunday – 8am – 6pm
2013/14	Monday - Thursday – 6am-10am, 4-8pm Friday – 6am – 8am , 4 – 6pm Saturday – Sunday – 8am – 6pm	Same hours as indoor pool	Monday - Thursday – 6am-10am, 4-8pm Friday – 6am – 8am , 4 – 6pm Saturday – Sunday – 8am – 6pm

Note: The non-shoulder season hours were changed in the 2015/16 season due to feedback from patrons that they were unable to access the outdoor facility during their lunch breaks.

All attendances highlighted in yellow reflect the shoulder period as outlined in the above timetable.

Operating hours 2017/18																
Month	6am	7am	8am	9am	10am	11am	12pm	1pm	2pm	3pm	4pm	5pm	6pm	7pm	8pm	Total
November	14	0	0	2	8	6	17	23	8	4	28	10	6	78	0	204
December	19	10	5	6	1	7	24	9	9	15	59	26	25	23	3	241
January	42	38	86	120	168	159	153	166	257	251	285	268	260	166	46	2465
February	22	15	19	125	42	19	331	56	102	43	127	151	190	191	96	1529
March																
Totals	97	63	110	253	219	191	525	254	376	313	499	455	481	458	145	4439

Operating Hours 2016/17																
Month	6am	7am	8am	9am	10am	11am	12pm	1pm	2pm	3pm	4pm	5pm	6pm	7pm	8pm	Total
November	6	2	4	7	2	9	13	17	13	23	35	49	62	31	9	282
December	13	14	16	17	44	22	46	271	238	256	97	73	76	106	1	1290
January	14	14	28	48	73	106	87	143	163	303	247	157	117	58	1	1559
February	2	5	17	8	20	78	441	31	31	66	82	71	150	139	0	1141
March	6	1	1	0	52	8	0	84	24	59	116	42	0	95	0	488
Totals	41	36	66	80	191	223	587	546	469	707	577	392	405	429	11	4760

Operating Hours 2015/16																
Month	6am	7am	8am	9am	10am	11am	12pm	1pm	2pm	3pm	4pm	5pm	6pm	7pm	8pm	Total
November	5	2	6	7	9	14	17	22	27	29	36	106	119	44	11	454
December	49	47	52	62	47	129	137	186	234	274	471	431	306	200	35	2660
January	12	33	43	45	71	142	147	182	308	276	281	230	196	67	2	2035
February	16	23	27	25	20	28	83	93	77	90	210	269	169	133	1	1264
March	12	8	16	16	8	36	16	45	45	49	170	130	58	23	0	632
Total	94	113	144	155	155	349	400	528	691	718	1168	1166	848	467	49	7045

Operating hours 2014/15																
Month	6am	7am	8am	9am	10am	11am	12pm	1pm	2pm	3pm	4pm	5pm	6pm	7pm	8pm	Total
November			2	4	14	33	11	169	32	51	15	11	18	26	5	391
December	36	20	26	33	47	40	818	31	358	103	187	197	157	33	6	2092
January	9	24	12	29	49	97	112	147	122	105	139	204	136	63	7	1255
February	11	62	18	19	27	61	73	21	103	235	246	313	218	69	0	1476
March	5	3	9	10	9	10	355	37	25	13	38	51	31	10	0	606
Total	61	109	67	95	146	241	1369	405	640	507	625	776	560	201	18	5820

Operating Hours 2013/14																
Month	6am	7am	8am	9am	10am	11am	12pm	1pm	2pm	3pm	4pm	5pm	6pm	7pm	8pm	Total
November	1	3	4	7	3	21	42	2	55	35	46	54	54	20	3	350
December	5	12	15	37	29	53	239	240	213	264	315	225	113	57	1	1818
January	40	33	39	48	101	196	233	290	528	645	616	347	227	153	31	3527
February	39	27	30	32	219	209	229	1354	132	74	211	232	265	156	26	3235
March	23	33	17	23	27	23	40	41	67	71	130	126	110	64	9	804
Totals	108	108	105	147	379	502	783	1927	995	1089	1318	984	769	450	70	9734

Issues

Information has been provided from the YMCA regarding what the cost would be to introduce standard hours of outdoor pool operations from the third week of November until the end of March. YMCA has also included an option of opening the outdoor pool when it is above 24 degrees.

MODEL	HOURS	STAFFING COST	COMMENTS
Current model staffing cost under current operation	Season 3 rd Monday of November – 30 March November – December Monday, Wednesday 6am – 8am, 4pm – 8pm Tuesday and Thursday 1130am – 130pm, 4pm – 8pm Friday 6am – 8am, 4pm – 6pm Saturday – Sunday 8am – 6pm January Monday – Thursday 6am – 8pm Friday	\$35,443.93	Normal roster model, it doesn't include extended hours on day of 35 degrees plus.

	6am – 6pm Saturday – Sunday 8am – 6pm February – March Monday, Wednesday 6am – 8am, 1130am – 130pm, 4pm – 8pm Tuesday and Thursday 6am – 8am, 1130am – 130pm, 4pm – 8pm Friday 6am – 8am, 1130am – 130pm 4pm – 6pm Saturday – Sunday 8am – 6pm		
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Proposed Model 1 - Extended Hours Full time staffing cost	<u>Season 3rd Monday November – 30 March</u> Monday – Thursday: 6am – 8pm Friday: 6am – 6pm Saturday – Sunday 8am – 8pm	\$49,272.90	<i>Roster model under proposed full time, it doesn't include extended hours on day of 35 degrees plus.</i>
Proposed Model 2 – Extended Hours (24 degree policy) Full time staffing cost under extended time hours with 24 degree policy applied	<u>Season 3rd Monday November – 30 March</u> Monday – Thursday: 6am – 8pm Friday: 6am – 6pm Saturday – Sunday 8am – 8pm	\$44,053.77	<i>The outdoor 50m pool will not open if the temperature is below 24 degrees.</i> <i>Cost savings is based on the average days below 24 degrees during the outdoor pool season from November 2016 – February 2018 in Horsham.</i> <i>A total on average 16 days which were below 24 degrees from November 2016 – February 2018.</i> <i>Monday – Friday, weekends will operate as normal</i> <i>Roster model under proposed full time, it doesn't include extended hours on day of 35 degrees plus.</i>

Mrs Cook's letter expresses frustration of the inconsistency of hours and how this impacts on membership value, regional tourism and local accommodation providers. She also notes that Council is about to invest in the outdoor pool resulting in a new wet deck, pool skin, pipeworks and concourse. With such an investment, it is argued that a better result on investment would occur by expanding the outdoor pool hours.

Consultation/Communication

Discussions have taken place with the Horsham Aquatic Centre Advisory Committee, YMCA and a meeting with community members, which The Mayor and Director Community Services attended.

Financial

As highlighted in the options table there would be approximately a \$14,000 increase if shoulder hours were the same as non-shoulder hours; an approximate increase of \$9,000 if shoulder hours were the same as non-shoulder hours and the pool was opened at 24 degrees and above.

Recommendation

1. That Council trial an extension of the Shoulder Season hours #1 (3rd week in November until the end of December and Shoulder Season #2 (February to end of March) for the 2018/19 Outdoor Pool Season to be the same hours as the current January outdoor pool hours.
2. That the outdoor pool is operational in the shoulder season when the forecast temperature for Horsham the day before (as per the Bureau of Meteorology website) is 24 degrees and above.
3. That Council refers an amount of \$8,609.84 to the 2018/19 Budget for this trial.
4. That a future report is provided to Council on the outcome of the trial.

Moved Cr Grimble, Seconded Cr Radford that -

1. **Council trial an extension of the Shoulder Season hours #1 (3rd week in November until the end of December and Shoulder Season #2 (February to end of March) for the 2018/19 Outdoor Pool Season to be the same hours as the current January outdoor pool hours.**
2. **The outdoor pool is operational in the shoulder season when the forecast temperature for Horsham the day before (as per the Bureau of Meteorology website) is 24 degrees and above.**
3. **Council refers an amount of \$8,609.84 to the 2018/19 Budget for this trial.**
4. **A future report is provided to Council on the outcome of the trial.**
5. **The action of Council be communicated to the community and the petitioners.**

CARRIED

10.5 DIRECTOR OF TECHNICAL SERVICES

Cr Clarke declared a Conflict of Interest, pursuant to Section 79 of the Local Government Act, 1989 in respect of item 10.5.1 and left the Council Chamber at 6.52pm.

Cr Radford took the Chair as Acting Chairman.

10.5.1 WIMMERA SPORTS STADIUM

John Martin

File Ref: F20/A07/000002

Purpose

To present a report on progress with the resolutions of the 4 December 2017 meeting regarding the Wimmera Sports Stadium project.

Background

Council's resolutions to date regarding the \$20 million Wimmera Sports Stadium have been as follows:

- 3 July 2017
 1. That Council endorse the project control group's recommendation for any new indoor sports stadium facility to be located in McBryde Street adjoining the existing basketball stadium.
 2. That the technical services team engage with the community around closing McBryde Street for the development of a sports stadium.

- 4 December 2017
 1. Receive the Business Case and Concept Design Report for the Wimmera Sports Stadium.
 2. Make the Business Case and Concept Design Report available to the public.
 3. Invite representatives of the Project Control Group and Horsham Amateur Basketball Association to discuss their views on the report with Council.
 4. Further consider this matter no later than the first Council meeting in March 2018.

The primary purpose of this report is to address resolution 4 from the 4 December 2017 meeting, that is, for Council to further consider this matter in March 2018.

Community Engagement

Council has established a comprehensive social and traditional media program, aiming to provide factual information and answers to the community's questions about the proposed new Stadium. Many comments have been received, and where there is a question about an issue, reference to relevant documents and facts have been presented aiming to address the questions.

Across all spectrums of communication the community supports an Indoor Sports Stadium. A summary report has been prepared to capture the breadth of comment relating to the proposal. This is included as **Appendix "10.5A"** to this report.

Some issues remain unresolved in some sections of the community, these are discussed in detail below.

Horsham Amateur Basketball Association

Resolution 3 from the December meeting included inviting representatives of the Horsham Amateur Basketball Association (HABA) to present to Council. This presentation occurred at a Councillor briefing session held on 26 February 2018, with HABA represented by five of its Board members.

HABA advised its position was well summarised in an article in *The Weekly Advertiser*, from 21 February, with the following key points:

- HABA is very satisfied with its current facility, and does not seek any changes to these.
- HABA did not seek to be part of the process for a new stadium.
- HABA has concerns about cost, governance and autonomy of the proposed new stadium.
- HABA considers it has been misrepresented in its position in the report on the new stadium.
- HABA is concerned that future price rises may make the stadium unaffordable.

At the same time, it is noted that HABA has indicated, "We've always supported the concept of building a new indoor stadium in Horsham, but we simply won't be able to exist based on what's presented."

- **Comment**

Significant effort has been made aiming to address the issues of cost, governance and autonomy as raised by HABA. Included as **Appendix "10.5B"** is a copy of a letter sent to HABA dated 23 January 2018. This letter aims to address these issues and others raised by HABA.

The presentation by HABA on 26 February 2018 identified one potential shortcoming in this letter. This relates to the schedule of use presented in the final report. While the basketball use component of this schedule incorporates all of HABA's current scheduled use provided by HABA, the schedule includes additional hours which could potentially be available to other formats of basketball for example, 3-on-3 competitions, seniors social basketball and walking basketball. These additional hours were included, indicatively, by Council staff and the consultant, not on the advice of HABA and have not been calculated in the cost to HABA

It appears that HABA's position, as expressed in its letter of 27 November 2017, was developed prior to information being updated for the final report. As indicated in the attached letter, these changes appear to have addressed the concerns of HABA. However, HABA does not agree with this, although details of the reasons for HABA's views were only partly presented at the Councillor briefing.

Geotechnical Site Investigation

The report on the ground conditions for the site was received in late February. This report includes deeper sampling of the area under the proposed main building, and shallower sampling under the areas of the proposed outdoor courts and car parking.

A verbal explanation was also provided by the consultant. In summary, the report indicates soils typical of the Horsham area, which are problematic reactive clays. The consultant advised that the works can be readily constructed with normal engineering design consideration for the identified issues. Key aspects of this include:

- Deeper piers under the stadium,
- Consideration of adequate drainage of the netball court sites to manage variations in water content in proximity to the courts.
- Allowing time for soil moisture conditions to normalise in the areas where larger trees currently exist, but which will be removed to enable construction.

A follow-up discussion about this report is planned with a local expert geotechnical consultant. Addressing the flooding of part of the site is relevant to this issue and is discussed below.

Site Flooding

Part of the proposed site is within the flooding zone. In the January 2011 flood, water extended to the eastern edge of the current Basketball Stadium. Importantly, flood water in this area does not flow through the site. The depth of flooding across the site is shallow, but could be problematic for some structures.

An investigation has commenced on the possibility of a low bank on the western side of Robinson Street to exclude flooding from the site. This investigation would need to establish whether there were any adverse impacts on other sites, which would mean that the proposed bank would not be supported.

A number of inter-related flood investigations are occurring in the proximity of this site. Information on the outcomes of these investigations will be presented as it becomes available.

Traffic Management

The proposed closure of McBryde Street represents a perceived significant change to traffic flow in the area. Work is underway with a traffic consultant to analyse how this change would impact on traffic. Some additional key factors relevant to this study are:

- Council's plans to construct a pedestrian bridge at the eastern end of Hamilton Street will make Hamilton Street a key link from the eastern side of the Wimmera River, including the Waterlink Estate, through to some schools and Horsham's CBD area. Improved traffic management will therefore be vital, in particular at the Hamilton Street / McPherson Street intersection. Initial work suggests that this factor is more critical than the potential closure of McBryde Street.
- The movement of school traffic along Menadue Street to Horsham 298 and Holy Trinity Lutheran Schools. There are short periods of higher traffic counts at school start/finish times.
- The closure of McBryde Street adds no extra traffic volume into Menadue Street or the Sunnyside school area.

It is necessary to consider these issues in a linked manner, and not just the proposed closure of McBryde Street by itself.

It is understood that a petition is being prepared against the closure of McBryde Street, based on increased congestion and traffic flow in the Sunnyside area. The current study will inform the assessment of the merit of the petition.

Consultation/Communication

Extensive consultation has been conducted throughout preparation of the report on the Stadium, and subsequent to its release in December 2017. Reference is made to some of this consultation within this report.

The component of resolution 3 from the December 2017 meeting, to invite representatives of the Project Control Group to brief Council, has not yet been undertaken. This will be arranged in the near future.

Financial

Further planning as outlined above is proceeding within the budget for the project.

Planning is also required in relation to potential funding sources for this project. This needs to be considered in the context of priorities of State and Federal governments within their available funding programs.

Links To Council Plans, Strategies, Policies

Council Plan 1.2.4 Complete a detailed feasibility study for a multipurpose/indoor sports and community facility.

Sports and Recreation Strategy Nov 2013: A detailed indoor sports centre strategy and feasibility study be commissioned.

Conclusion

Due to the significance and the importance of this project to the health, wellbeing and liveability of our current and future community, it is not yet appropriate to make a final recommendation to Council in relation to the Wimmera Sports Stadium.

Council will continue to engage with HABA to seek an understanding and resolution to its concerns and will continue to inform the broader community of answers to questions raised.

Provided for information of Council.

Moved Cr Robinson, Seconded Cr Grimble that the report be received.

CARRIED

Cr Clarke then returned to the Council Chamber at 7.25pm after the vote was taken.
Cr Radford vacated the Chair as Acting Chairman.
Cr Clarke resumed as Chairperson.

10.5.2 RECYCLING UPDATE

John Martin

File Ref: F29/A03/000001

Purpose

To provide an update to Councillors on the status of Council's recycling service in the context of the challenges facing the recycling industry at present.

Background

This report adds to information presented at the 19 February 2018 Council meeting.

Issues

Negotiations continued through much of the past fortnight between the State Government and various stakeholders, including recycling processors, such as Visy Recycling, collection contractors, including Council's contractor, Wheelie Waste, Regional Waste Groups, the Municipal Association of Victoria (MAV) and Councils.

A key outcome from these negotiations has been the announcement of a funding support package by the State Government on Friday 23 February 2018 (refer to the media release included as **Appendix "10.5C"**). This package includes \$13 million for councils and industry to support kerbside recycling collection until 30 June 2018. The announcement indicates that Councils will be required to meet any increase in recycling costs from 1 July 2018.

At the time of writing this report, details of how this funding package will be allocated have not been provided.

Discussion

Overall, the Government announcement represents a welcomed support program to continue recycling in the short-term.

An interim arrangement is in place with Council's collection contractor, where Council has agreed to pay an increased cost for processing which is being applied to our contractor, in the order of \$120 per tonne above pre-February costs.

This arrangement is due to expire on 28 February.

The timing of release of details of the package is therefore important to ensure the uninterrupted collection of recycling materials. Arrangements will be made with the contractor to ensure continuation of collections while these details are confirmed.

Planning is now underway to consider medium to long-term options. The next regular Grampians Central West Waste and Resource Recovery Group meeting is on Thursday 1 March. This subject will be a key agenda item at that meeting. Relevant issues anticipated to be discussed at that forum include:

- Group procurement options to include the cost efficiency of collection and processing, and effective utilisation of recyclables.
- Options for development of the local processing market.
- Options for enhancement of the reuse of products.
- Advancing waste to energy projects.
- The merit of a container deposit scheme.

- The challenges of introducing a ban on electronic waste while challenges remain with “regular” recyclable materials.

It is worth noting that the Forum has several speakers presenting on opportunities to reuse recyclable materials in road making.

Consultation/Communication

The local media has played an effective role in supporting communication of this issue, providing regular updates on the status, and importantly the key message that recycling collections are continuing.

Financial

While details of the Government’s package are not yet clear, the program’s intent is positive.

The potential exists for cost increases in Council’s waste service of around \$30 - \$40 per service from 1 July 2018. The actual level of cost increase will depend on the development of alternative medium-term arrangements, which is a current focus for staff.

Links To Council Plans, Strategies, Policies

The Council Plan recognises (on p 14) that:

For the municipality to be a good place to live and preserve our natural environments we need to: “Better manage our green and hard waste and educate the community on recycling and energy efficiency.”

Work on developing a waste strategy, including consideration of improved green and hard waste services is continuing, with the next Steering Committee meeting to be held on 6 March 2018.

Conclusion

A further update will be provided at the Council meeting based on developments since the time of writing this report.

Moved Cr Radford, Seconded Cr Koenig that the report be received.

CARRIED

10.5.3 O'CALLAGHANS PARADE ROUNDABOUT

John Martin

File Ref: F02/A01/000001

Recommendation

That Council refer this item to the confidential briefing part of the meeting to consider the report from the Director Technical Services in accordance with Section 89(2) (h) any other matter which the Council or special committee considers would prejudice the Council or any person.

Moved Cr Robinson, seconded Cr Grimble that Item No 10.5.3 be received.

CARRIED

Moved Cr Radford, Seconded Cr Gulvin that this item be considered in Closed Council ("Committee").

CARRIED

11. URGENT BUSINESS

NIL

Moved Cr Radford, Seconded Cr Koenig that the Council Meeting close to consider item number 10.4.2 of the Director Community Services Report and item number 10.5.3 of the Director Technical Services deemed to be of a Confidential nature in accordance with Section 89(2) of the Local Government Act, 1989.

CARRIED

The time being 7.35pm the Council meeting closed.

Moved Cr Robinson, Seconded Cr Power that the Council meeting open.

CARRIED

The Council Chamber doors were opened at 7.59pm.

Moved Cr Radford, Seconded Cr Koenig that the recommendations in the closed Council meeting be adopted.

CARRIED

The meeting closed at 7.59pm.

The Mayor, Cr P Clarke
Chairperson